

#### lecture 2 – natural monopoly regulation

#### outline

- Natural monopoly
  - Definitions: economies of scale, economies of scope, subadditivity
  - Regulation
    - Optimal solutions:
      - Linear and nonlinear pricing
      - Ramsey pricing
    - Regulation in practice:
      - Rate of return regulation
      - price caps

#### outline

References

- Natural monopoly:
  - VHM, ch. 11
  - Baumol W. J. and D. F. Bradford, 1970, "Optimal Departures from Marginal Cost Pricing," *American Economic Review*, Vol. 60, No. 3, pp. 265-83
  - Ramsey, 1927, "A Contribution to the Theory of Taxation," *Economic Journal*, Vol. 37, No. 1, pp. 47-61

#### Natural monopoly

typical example

Let  $C(q_i) = F + cq_i$ . Then  $AC_i = (F/q_i) + c$  is decreasing.



## Natural monopoly (NM) definition

- (cost-based or technology definition) An industry is a natural monopoly (NM) if the production of a particular good or service (or all combinations of outputs, in the multiple output case) by a single firm minimizes cost
  - NM has been simply defined as existing when the AC curve is everywhere downward-sloping relative to market demand (economies of scale)
  - (Baumol et al., 1970) introduced formally the notion of **subadditive** costs; a NM occurs when the cost function is subadditive
- Tirole's definition does not depend solely on costs: a NM arises when market equilibrium yields a single firm

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#### Economies of scale

- Definition: decreasing average long run cost as output increases
- Why:
  - Existence of substantial fixed costs
  - Opportunities for specialization in the deployment of resources
  - Strong market position in factor inputs

Economies of scale



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Economies of scale

with multiple outputs

Definitions (Baumol, Panzar, Willig):

- Decreasing AC along a ray: C(tQ) < tC(Q), t > 1
- Decreasing average incremental cost:

|C(q1,q2) - C(0,q2)|/q1 decreasing with q1

 Convex cost function along a transversal ray: C(tq1,(1-t)q2) < C(tq1) + C((1-t)q2) (similar to economies of scope - it's cheaper to produce a convex combination of two goods in the same firm)

# Subadditivity definition

• In a market with k firms, where firm i has a cost function  $C(q_i)$  and total output is Q, firms' cost functions are said to be subadditive at output level Q when:

#### $C(Q) < C(q_1) + C(q_2) + ... + C(q_k)$

 If this occurs for all values of Q, consistent with demand Q=D(p), then the cost function is said to be globally subadditive

### Subadditivity and economies of scale

single-product case

- In the single product case, economies of scale up to  $q_i$ =Q is a sufficient but not a necessary condition for subadditivity over this range or, by the cost-based definition, for NM \*
- In fact, it may still be less costly for output to be produced in a single firm rather than multiple firms even if output of a single firm has expanded beyond the point where there are economies of scale

Subadditivity and economies of scale

One firm

Two firms



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#### Economies of scope

• Most NM (public utilities) produce more than one product and there is interdependence among outputs

• Economies of scope exist when it is cheaper to produce two products together (joint production) than to produce them separately:

$$C(Q_1,Q_2) < C(Q_1,0) + C(0,Q_2)$$

- Sources:
  - shared inputs
  - shared advertising creating a brand name
  - cost complementarities (producing one good reduces the cost of producing another)

## Subadditivity and economies of scope multiproduct case

- Economies of scope is a necessary but not sufficient condition for subadditivity
- In the multiproduct case, the existence of (productspecific) economies of scale in the production of any one product is neither necessary nor sufficient for subadditivity (because of economies of scope)
- Sufficient conditions for subadditivity:
  - economies of scope + declining average incremental cost for all products
  - Decreasing AC along a ray + convexity along a transversal ray

### Natural monopoly

conflict: productive eff. vs. allocative eff.

#### • Is a NM productive-efficient?

- Usually yes, but not always: Productive efficiency requires cost to be minimized
- Is a NM allocative-efficient?
  - $\circ\,$  No: A monopolist generates a deadweight loss by restricting output below the competitive level, since  $P_{\rm M}$  > MC

### Natural monopoly efficiency

- 1. (Qe, Pe) first-best: P = MC
- (QO, PO) second-best: P = AC



Natural monopoly

- Policy dilemma...
- Least-cost production requires a single-firm; but this leads to monopoly pricing – allocative inefficiency.
- Otherwise, competition results in productive inefficiency.

Natural monopoly

- Two-stage game
- First stage: firms decide to enter (entry implies sunk cost of k)
- Second stage: competition in prices
- Unique pure strategy equilibrium: a single firm enters and sets P=P<sub>M</sub> (earning monopoly profit – k)

## Natural monopoly solutions

- Doing nothing why? Second-best obtained because of:
  - o Contestable markets

#### Contestable markets

- Even if there a just a few firms in the market, there may be *potential* competition from firms who may enter the market
- This may lead to the second best pricing solution!

#### Contestable markets

- Let there be N firms, of which *m* are producing
- The production vector is **admissible** iff there is market equilibrium and firms do not have losses
- The production vector is **sustainable** iff none of the N-*m* firms can enter the market with a lower price and have positive profit
- If a production vector is admissible + sustainable, then it's **contestable**

### Natural monopoly solutions

- Doing nothing why? Second-best obtained because of:
  - o Contestable markets
  - o Auction bidding
  - Close substitutes for the product
- Regulation *ideal* pricing solutions
  - o Linear pricing
    - Marginal cost pricing
    - Average cost pricing
  - Non linear pricing or multipart tariff
  - Ramsey pricing (multiproduct case)

#### Marginal cost pricing



Problems:

- $\circ$  information needed
- weak incentives to reduce costs
- NM is not able to break-even when economies of scale exist; use subsidy? This would imply raising funds (distortion) and the producer would know revenue gap would always be funded! Moreover, we may have CS < TC</li>

Average cost pricing



Advantage: maximizes total welfare s.t. break-even constraint Problems:

- information needed
- failure of allocative efficiency: less quantity and higher price than in MC pricing case (Deadweight loss)
- weak incentives to reduce costs

two-part tariffs

• Two-part tariffs include a fixed fee, regardless of consumption, plus a marginal cost price per unit



- If P = c, we may have efficient pricing and TR=TC for appropriate A!
- Nonlinear pricing is more efficient than linear tariffs Often used in the utility industries (telecom., gas, water, electricity)

two-part tariffs

 If C(q)= K+cq and consumers are homogeneous, then it would be optimal to set a two-part tariff with

 $A^*=K/N$  and  $P^*=c$ 

• But when consumers are heterogeneous, consumers with low willingness to pay drop out of the market if

K/N>CS(c)

- When consumers are hetereogeneous, welfare maximizing nonlinear tariffs will most likely involve the firm offering consumers discriminatory two-part tariffs:
  - Quantity discounts
  - Multipart tariffs
  - Self-selecting tariffs

(but discrimination may be forbidden....)

Increasing and declining block tariffs



Multi-part tariff or self-selecting two-part tariffs



optimal two-part tariff

- Trade-off:
  - Efficiency losses because of exclusion of additional consumers when A raises
  - Consumption losses as P increases above marginal cost
  - (start with A=O and P=c: the loss must be compensated by higher A or P or both; balance efficiency losses (consumer exclusion) with consumption losses (reduction quantity))
- Optimal two-part tariffs generally involve a P that exceeds MC (no allocative efficiency) and a fixed fee that excludes some consumers from the market (failure of universal service)

#### Multiproduct NM

- For multiproduct natural monopolist, MC pricing leads to negative profits.
- But if price for each product exceeds MC it can cover this shortfall,
- By how much?
- In the context of a multiproduct monopolist, each product would have a linear price, and the set of prices would minimize deadweight social losses subject to the zero profit constraint

#### The Ramsey rule

- The Ramsey rule or Ramsey-Boiteux pricing applies to multiproduct NM that would obtain losses with MC pricing
- Ramsey found the result before (1927) in the context of the theory of taxation. The rule was later applied by M. Boiteux (1956) to NM
- Ramsey prices are linear prices that satisfy zero profit and maximize social welfare

#### The Ramsey rule

- Assumptions:
  - $\circ$  natural monopoly
  - independent demands (0 cross-price elasticities)
  - $\circ$  linear demands
- Ramsey-Boiteux pricing: the markup of each commodity is inversely proportional to the corresponding elasticity of demand (but it is smaller as the inverse elasticity of demand is multiplied by a constant lower than 1)

$$\frac{\frac{P_{i} - MC_{i}}{P_{i}} = \frac{\lambda}{\varepsilon_{i}}}{\frac{\lambda}{\varepsilon_{i}}}$$

• The rule implies that the relative change in quantity is the same for all goods

### The Ramsey rule example

- C(X,Y) =1800 + 20X + 20Y
- Demands:
  - Qx = 100 Px
  - o Qy = 120 2Py
- MC pricing would imply Px =Py = 20; however, this implies losses
- One way is to increase the two prices proportionally until 36.1; this leads to DWL of 130 + 260 = 390
- An alternative is to raise the price of X (less elastic) more





#### Examples

- Rail rates for shipping sand, potatoes or oranges are lower than those for liquor, cigarettes,... because elasticities of demand of shipping products that have low values per pound are higher
- But, before 1984, even though the elasticity of long-distance calls was higher than for shortdistance calls (0.5-2.5 vs. 0.05-0.2), AT&T priced short-distance calls way below long-distance! Profits in long-distance were used to subsidize losses on local service